

# HIGH COURT OF AUSTRALIA

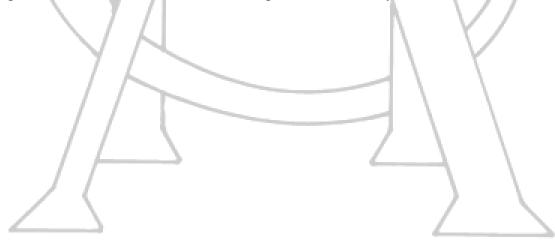
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# IN THE HIGH COURT OF AUSTRALIA SYDNEY REGISTRY

### **BETWEEN:**

# GREYLAG GOOSE LEASING 1410 DESIGNATED ACTIVITY COMPANY First Appellant and GREYLAG GOOSE LEASING 1446 DESIGNATED ACTIVITY COMPANY Second Appellant P.T. GARUDA INDONESIA LTD Respondent

## OUTLINE OF ORAL SUBMISSIONS OF THE APPELLANTS

## PART I INTERNET PUBLICATION

This outline of oral submissions is in a form suitable for publication on the internet.

#### PART II PROPOSITIONS TO BE ADVANCED IN ORAL ARGUMENT

#### 1. The text read in the context of the FSIA as a whole (AS [14]–[29]; Reply [4]–[8])

- Section 14(3)(a) means what it says. For the construction below to be sustained, a limitation must be read into it.
- (2) The appellants' construction is supported by the context supplied by the other parts of s 14.
- (3) It is supported by the context supplied by ss 3(1) ("separate entity") and 16.
- (4) It is supported by *Adeang v The Nauru Phosphate Royalties Trust* (Unreported, VSC, Hayne J, 8 July 1992) (JBA Vol 4 Tab 16 p 262).
- (5) The Parliament substantively amended the FSIA following *Adeang* but did not amend s 14 so as to depart from Hayne J's interpretation of s 14(3).
  - Foreign States Immunities Amendment Act 2009 (Cth) Sch 1
  - Courts and Tribunals Legislation Amendment (2021 Measures No 1) Act 2022 (Cth) ss 1–3, Sch 1 (Pt 14, items 75-95)
  - Probuild Constructions (Aust) Pty Ltd v Shade Systems Pty Ltd (2018) 264 CLR 1 at [52]

# Purpose and extrinsic material (AS [30]–[39]; Reply [9]–[14], [17]–[18])

- (1) The purpose of the FSIA as a whole to clarify and codify the principles of immunity from jurisdiction applicable in Australia — supports construing s 14(3)(a) according to its terms, without any assumption that it reflects antecedent common law or international practice.
- (2) The FSIA should not be approached on the assumption that the immunity in s 9 is given the fullest effect possible and the exceptions the narrowest effect possible.
- (3) An overarching policy of the exceptions is that commercial or trading activities conducted by foreign States should not attract an immunity. The appellants' construction of s 14(3)(a) is more consistent with this.
  - FSIA, ss 11, 12, 15, 16, 17, 20
  - Firebird Global Master Fund II Ltd v Republic of Nauru (2015) 258 CLR 31 at [62]–[63], [217] (JBA Vol 3 Tab 14 p 152)
  - ALRC Report at [88] (JBA Vol 5 Tab 23 p 419)
- (4) Assuming the purpose of s 14(3)(a) is to allow domestic courts to adjudicate on all conflicting claims to property in a bankruptcy, insolvency or winding up, including claims by foreign States, that purpose if fulfilled on the plain reading of s 14(3)(a). The respondent must show it was a purpose of the provision not to go any further.
- (5) The extrinsic material does not support that conclusion.
  - Explanatory memorandum (JBA Vol 5 Tab 24 p 611)
  - Second reading speech (JBA Vol 5 Tab 26 p 652)
  - ALRC Report at [41]–[44], [116]–[117] (**JBA Vol 5 Tab 23 p 419**)
  - ILC Report (JBA Vol 5 Tab 25 p 635)
  - European Convention on State Immunity, Art 14 (JBA Vol 5 Tab 22 p 417)
  - Foreign States Immunities Act 1981 (South Africa), s 7 (JBA Vol 2 Tab 8 p 86)
  - State Immunity Act 1978 (UK), s 6(3) (JBA Vol 2 Tab 9 p 89)
  - State Immunity Ordinance 1981 (Pakistan), s 7(3) (JBA Vol 2 Tab 12 p 98)
- (6) If, as the respondent submits (**RS** [31]), s 14(3)(a) is not limited to proceedings in which a foreign State claims an interest in property the subject of a bankruptcy, insolvency or winding up, that undermines the respondent's case.

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## 3. Consequences of the competing constructions (AS [42]–[45]; Reply [8], [15]–[16])

- There is no difficulty with the appellants' construction of s 14(3) presented by the fact that a foreign State is incapable of being wound up.
- (2) The appellants' construction is highly unlikely to result in a foreign head of State being made amenable to bankruptcy proceedings from which they would otherwise be immune. It is an extreme and distorting possibility.
  - Australian Building and Construction Commissioner v Construction, Forestry, Mining and Energy Union (2018) 262 CLR 157 at [94] (JBA Vol 3 replacement Tab 13 p 111)
- 4. The presumption against extraterritoriality and s 21 of the *Acts Interpretation Act* 1901 (Cth) have no relevant role (AS [46]–[49])

Dated 7 March 2024

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**Perry Herzfeld** 

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Christina Trahanas